

TABLE OF CONTENTS

CHAPTER 1	MAKING DEFENSE DECISIONS	1-1
	Procedure, Experience, and Analysis	1-2
	Procedure-Based Decision Making	1-2
	Experience-Based Decision Making	1-4
	Analysis-Based Decision Making	1-7
	Rational Decision Making	1-10
	Reconciliation and Execution	1-10
	An Executive Decision Making Framework	1-11
	Summary	1-12
CHAPTER 2	PROBLEM DEFINITION	2-1
	The Decision Maker	2-1
	Defining the Problem	2-2
	Organizing the Problem	2-3
	Problem Statement	2-6
	Decision Objectives	2-6
	Problem Context	2-7
	Stakeholders	2-8
	Triggers	2-8
	Influences	2-8
	Influence Diagrams	2-9
	Political Influences and Compromise	2-10
	Working Groups: Stakeholders and Influences	2-11
	Problem Boundaries	2-11
	Timeframe	2-11
	Rule Sets	2-12
	Facts	2-12
	Assumptions	2-12
	Analytic Objectives	2-13
	Summary	2-14
CHAPTER 3	ANALYSIS CONCEPTS: EFFECTIVENESS	3-1
	Action Officers, Decision Makers, and Analysts	3-1
	Types of Analysis	3-2
	Exploratory Analysis	3-2
	Cost-Risk-Effectiveness Analysis	3-2
	Causal Analysis	3-2
	Selecting Alternatives	3-3
	Attributes, Criteria, and Measures	3-7

Selecting Criteria	3-8
Assessing Criteria	3-10
Validity	3-10
Reliability	3-12
Practicality	3-13
Validity, Reliability, and Practicality Interactions	3-14
Measures of Effectiveness	3-14
Summary.....	3-19
CHAPTER 4 ANALYSIS CONCEPTS: COST	4-1
Selecting Measures of Cost	4-1
Types of Cost	4-2
Relevant Cost	4-2
Sunk Cost	4-3
Opportunity Cost	4-4
External Cost	4-5
Fixed, Variable, and Average Costs	4-5
Life Cycle Cost	4-7
Total Ownership Cost.....	4-8
Cost, Effectiveness, and Schedule	4-9
Types of Dollars	4-10
Current Dollars	4-10
Constant Dollars	4-10
Cash Flows.....	4-11
Contracting Strategies	4-12
Summary.....	4-16
CHAPTER 5 ANALYSIS CONCEPTS: UNCERTAINTY AND RISK	5-1
Objective Probabilities.....	5-1
Subjective Probabilities	5-2
Risk and Uncertainty Profiles	5-6
Dealing With Risk and Uncertainty	5-8
Reducing Uncertainty	5-8
Buying Out Risk.....	5-9
Expected Values.....	5-10
Improving Subjective Probabilities.....	5-10
Better Information	5-11
Refine Subjective Probabilities.....	5-11
Delphi Methods.....	5-12
Worst-Case Scenarios	5-13
Expected Value with Subjective Probabilities.....	5-14
Summary.....	5-17
CHAPTER 6 ANALYSIS CONCEPTS: COMBINING CRITERIA	6-1
Combining Cost and Effectiveness	6-1
Fixing Cost or Effectiveness.....	6-2
Cost and Effectiveness Ratios	6-3

Weighted Models	6-3
Utility	6-4
Utility Displays	6-4
Evaluating Alternatives Using a Weighted Model	6-8
Combining Risk and Uncertainty with Cost and Effectiveness	6-9
Summary.....	6-10
CHAPTER 7 ANALYSIS CONCEPTS: MODELING	7-1
Characteristics of Analytic Models	7-1
Level of Abstraction.....	7-2
Complexity.....	7-2
Prediction.....	7-4
Types of Analytic Models.....	7-5
Deterministic Models	7-6
Inventory Models	7-6
Allocation Models	7-7
Stochastic Models	7-7
Cost Analytic Models	7-8
Evaluating the Model.....	7-9
Model Validity.....	7-9
Model Reliability.....	7-10
Model Practicality	7-10
Analytic Models and the Information Age	7-10
Decision Support Systems	7-10
Networked Models	7-11
Using the Model to Evaluate Alternatives	7-11
Sensitivity Analysis.....	7-12
Summary.....	7-18
CHAPTER 8 FORCE-ON-FORCE ANALYSIS	8-1
Theory of Combat	8-3
Methods of Force-on-Force Analysis	8-4
Static, Symmetric Comparisons.....	8-5
Static, Asymmetric Comparisons.....	8-7
Summary of Static Comparisons	8-7
Dynamic Force-on-Force Models	8-9
Future Issues	8-24
Summary.....	8-26
CHAPTER 9 POLICY ANALYSIS	9-1
Values and Policy Analysis	9-1
Cause and Effect	9-2
Spillover Effects	9-4
Policy Analysis Methods	9-4
Approaches to Policy Analysis	9-4
Forecasting Techniques.....	9-6
Policy Models.....	9-8

Data Collection	9-8
Evaluating Policy Analysis	9-9
Summary.....	9-11
CHAPTER 10 DECISION PHASE	10-1
The Department of Defense's Organizational Culture.....	10-2
Decision Making Preparations	10-2
Omissions in Earlier Phases	10-3
Spillover Effects	10-3
Timing	10-4
Resources	10-5
Strategy.....	10-5
Decision Situations.....	10-5
Decision Mapping.....	10-6
Decision Trees	10-8
Reality Check	10-10
Presentation of Results.....	10-10
Preparing for Reconciliation.....	10-11
Summary.....	10-11
CHAPTER 11 RECONCILIATION PHASE	11-1
Negotiation	11-1
Participants	11-2
Cultural Differences	11-2
Personalities.....	11-3
Interests and Positions	11-3
Pressure for Agreement.....	11-4
Authority	11-4
Team Negotiations	11-5
Power and Influence	11-6
Strategies	11-6
General Approaches	11-6
Confidence Building Strategies	11-7
Game Theory and the Use of Negotiation Games	11-8
The Tit-for-Tat Strategy	11-9
Asymmetric Values	11-11
Value Creators and Value Claimers.....	11-12
Averaging	11-12
Scorecards	11-13
Reconciliation Tactics, Techniques, and Procedures.....	11-15
Concessions	11-16
Attacking Expectations	11-17
Value Perceptions	11-17
Deadlocks.....	11-17
Public Dispute Resolution.....	11-18
The Defensive Approach.....	11-18

The Mutual Gains Approach	11-20
Current Approaches	11-22
Summary.....	11-23
CHAPTER 12 EXECUTION	12-1
Implementation	12-1
A Plan for Implementation.....	12-1
An Organization for Implementation	12-2
Controls for Implementation.....	12-2
Aids to Implementation	12-2
Verification	12-6
Verification Measures.....	12-6
Measurement Objectivity.....	12-7
Summary.....	12-8
CHAPTER 13 AFTERWORD	13-1
APPENDIX 1 AN EXECUTIVE DECISION-MAKING FRAMEWORK	A-1-1
APPENDIX 2 AN EXPANDED EXECUTIVE DECISION-MAKING FRAMEWORK	A-2-1
APPENDIX 3 TESTIMONY FROM THE SENATE HEARING REGARDING THE V-22 OSPREY	A-3-1
APPENDIX 4 STAFFING ANALYSIS	A-4-1
Analysis Outside Our Organization	A-4-1
Advocacy	A-4-2
Arenas.....	A-4-2
Critical Review of Analysis	A-4-3
Feedback on Analysis.....	A-4-4
Coordination Process	A-4-4
Comments	A-4-4
Summary.....	A-4-5
BIBLIOGRAPHY	

TABLE OF FIGURES

Figure 1-1.	An Executive Decision-Making Framework.....	1-11
Figure 2-1.	The Definition Phase.....	2-2
Figure 2-2.	Hierarchical Problem Organization	2-4
Figure 2-3.	Linked Problem Organization	2-5
Figure 2-4.	Sequential Problem Organization	2-5
Figure 2-5.	Influence Diagram.	2-9
Figure 3-1.	Characteristics of Alternatives.....	3-7
Figure 4-1.	Fixed, Variable, and Average Costs of Patrol Craft.	4-6
Figure 4-2.	Life Cycle Cost.....	4-8
Figure 4-3.	Types of Dollars	4-10
Figure 5-1.	Measures of Risk Wiring Diagram Example.....	5-16
Figure 6-1.	Weighted Model for Cost and Effectiveness.	6-3
Figure 6-2.	Straight-Line Utility Curve.....	6-5
Figure 6-3.	Curvilinear Utility Function.....	6-5
Figure 6-4.	Discontinuous Utility Curve.	6-6
Figure 6-5.	USEUCOM Red/Yellow/Green Measurement Chart	6-7
Figure 6-6.	Model with Weights and Utility Curves	6-7
Figure 6-7.	Calculating an Alternative's Score for Two Criteria.....	6-8
Figure 6-8.	Weighted Model for a Portable Radio.....	6-8
Figure 7-1.	Models and the Scientific Method.	7-2
Figure 7-2.	Allocation Model.....	7-7
Figure 7-3.	Weighted Model for a Portable Radio.....	7-13
Figure 8-1.	World War II Asymmetric Theory of Combat Model	8-7
Figure 8-2.	Notional Key Terrain in Southwest Asia.	8-13
Figure 8-3.	Notional Sectors Overlaid on a TACWAR Map.	8-13
Figure 8-4.	Notional Initial Disposition of Allied Ground Forces.	8-14
Figure 8-5.	Notional Arrival of U.S. Ground Forces.	8-14

Figure 8-6.	Notional Arrival of U.S. Air Forces.	8-15
Figure 8-7.	Notional Allied Air Basing in Southwest Asia.	8-15
Figure 8-8.	Notional Allied Sortie Generation.	8-16
Figure 8-9.	TACWAR Model Flowchart.	8-16
Figure 8-10.	TACWAR Target Attrition.	8-17
Figure 8-11.	Battle Lines Calculated by TACWAR for DAWMS.	8-18
Figure 8-12.	Notional Iraqi Ground Force Losses.	8-18
Figure 8-13.	Notional Coalition Ground force Losses.	8-19
Figure 8-14.	Validity and Reliability of Force-on-Force Models.	8-26
Figure 9-1.	Decay of Knowledge Over Time.	9-6
Figure 10-1.	A Decision Tree for Combating Sexual Harassment.	10-9
Figure 11-1.	Prisoner's Dilemma Decision Tree.	11-9
Figure 11-2.	Two Variants of the "Defensive Approach" to Dispute Resolution	11-18
Figure 12-1.	Correspondence Routing Flowchart.	12-3
Figure 12-2.	Serious Accident Pareto Chart.	12-3
Figure 12-3.	Marksman ship Histogram.	12-4
Figure 12-4.	Hazards vs. Training Frequency Scatter Diagram.	12-4
Figure 12-5.	Procurement Program Gantt Chart.	12-4
Figure 12-6.	Product Activity Network Diagram.	12-5
Figure 12-7.	Service Improvement Plan of Action and Milestones.	12-6
Figure A-4-1.	Staff Coordination.	A-4-4